REPORT ON FINANCIAL STATEMENTS (With Supplemental Material)

FOR THE YEAR ENDED SEPTEMBER 30, 2024

# TABLE OF CONTENTS

Independent Auditors' Report	1-3
Management Discussion and Analysis	5-9
Financial Statements:	
Statement of Net Position	11
Statement of Activities	12
Balance Sheet – Governmental Funds	13
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	14
Notes to Financial Statements	15-29
Report on Compliance and Internal Control over Financial Reporting	31-32
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	35
Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios	36-37
Schedule of Employer Contributions	38
Schedule of Changes in OPEB Liability and Related Ratios	40-41



#### CERTIFIED PUBLIC ACCOUNTANTS

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# **INDEPENDENT AUDITORS' REPORT**

August 19, 2025

Council Members City of Simonton, Texas Simonton, Texas

# **Opinion**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and the aggregate remaining fund information of City of Simonton, Texas, as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of City of Simonton, Texas, as of September 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Simonton, Texas, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Simonton, Texas' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Simonton, Texas' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Simonton, Texas' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, pension and death benefit schedules on pages 5 through 9 and 35 through 41 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 19, 2025, on our consideration of City of Simonton, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of City of Simonton, Texas' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Simonton, Texas' internal control over financial reporting and compliance.

Breedlove & Co., P.C.

# MANAGEMENT DISCUSSION AND ANALYSIS SEPTEMBER 30, 2024

As management of the City of Simonton, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the year ended September 30, 2024.

#### FINANCIAL HIGHLIGHTS

The assets of the City, excluding component units, exceeded its liabilities at the close of the fiscal year by \$2,719,926 (net position). Of this amount, \$2,447,913 is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors. \$38,664 is restricted for the purpose of renovating City Hall. The remaining \$233,349 represents a restriction equal to the net amount invested in buildings, improvements, furniture and equipment, minus associated debts.

The City's total net position, excluding component units, increased by \$337,695 during the fiscal year ending September 30, 2024.

Excluding component units, the City's total expenses were \$535,713.

At the end of the fiscal year, unassigned fund balance for the General Fund was \$2,432,307 or 324% percent of total General Fund expenditures.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements include three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The *statement of net position* presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., depreciation and earned but unused vacation leave).

# MANAGEMENT DISCUSSION AND ANALYSIS SEPTEMBER 30, 2024 (Continued)

#### **FUND FINANCIAL STATEMENTS**

Traditional users of government financial statements will find the fund financial statement presentation more familiar. The focus is now on the City's most significant funds. The fund financial statements provide more information about the City's most significant fund - not the City as a whole.

The City has one type of fund:

Governmental Fund - Some of the City's basic services are included in the governmental fund, which focuses on (l) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's major programs.

The City maintains one individual governmental fund, the General Fund, for financial reporting purposes, Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for this fund, which is considered to be a major fund as of September 30, 2024.

Component Units - The City maintains the accounting and financial statements for two component units. The Simonton Development Corporation and the City of Simonton Development Corporation are both discretely presented component units displayed on the government-wide financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 15 through 29 of this report.

#### OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information (RSI) concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees and the general fund's budget comparison. The required supplementary information can be found on pages 35 through 41 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, excluding component units, assets exceeded liabilities by \$2,719,926 as of September 30, 2024.

The largest portion of the City's net position (90 percent) represents unrestricted financial resources available for future operations. The remaining portion of the City's net position (1 percent) represents restricted financial resources to be used for specific purposes.

Additionally, a portion of the City's net position (9 percent) reflects its net investment in capital assets (e.g., land, buildings, vehicles, furniture and equipment). The City uses these capital assets to provide services to the individuals we serve; consequently, these assets are not available for future spending.

# MANAGEMENT DISCUSSION AND ANALYSIS SEPTEMBER 30, 2024 (Continued)

# SUMMARY OF NET POSITION As of September 30,

	 2024		2023
Current assets	\$ 2 539 757	\$	2 442 243
Capital assets	 233 349		17 662
Total Assets	\$ 2 773 106	\$	2 459 905
Deferred outflows of resources	\$ 17 053	\$	6 238
Total Deferred Outflows of Resources	\$ 17 053	\$	6 238
Current liabilities	\$ 66 444	\$	83 197
Total Liabilities	\$ 66 444	<u>\$</u>	83 197
Deferred inflows of resources	\$ 3 789	\$	715
Total Deferred Inflows of Resources	\$ 3 789	<u>\$</u>	715
Net Position:			
Net investment in capital assets	\$ 233 349	\$	17 662
Restricted	38 664		217 676
Unrestricted	 2 447 913		2 146 893
Total Net Position	\$ 2 719 926	\$	2 382 231

Net position of the City, excluding component units, which relate to governmental activities, increased by \$337,695 during the year ended September 30, 2024.

# MANAGEMENT DISCUSSION AND ANALYSIS SEPTEMBER 30, 2024 (Continued)

# Statement of Changes in Net Position

	2024		2023	
Revenues				
Property taxes	\$	393 181	\$	485 029
Franchise taxes		72 565		66 062
Sales taxes		277 091		288 467
Penalties and interest		5 481		5 385
Other revenues		35 480		36 127
Interest income		89 610		57 908
Grants		<u> </u>		242 294
Total Revenues		873 408		1 181 272
Expenditures				
Administrative fees and expenses		438 105		544 383
Emergency management		37 123		18 763
Public safety		11 985		190
Facilities fee and expenses		19 766		28 917
Public works		23 521		259 460
Beautification		5 213		4 136
Total Expenditures		535 713		855 849
Change in Net Position		337 695		325 423
Net position, beginning of period		2 382 231		2 056 808
Net position, end of period	\$	2 719 926	\$	2 382 231

The City's governmental net position increased by \$337,695 from operations during the 2024 fiscal year.

# FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As previously noted, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City's governmental fund is discussed below:

Governmental Fund - The focus of the City's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, fund balances may serve as a useful measure of a government's net resources available for spending for program purposes at the end of the fiscal year.

As of September 30, 2024, the City's governmental fund reported an ending fund balance of \$2,470,971. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total General Fund expenditures. The unassigned fund balance represents 324 percent of total General Fund expenditures.

# MANAGEMENT DISCUSSION AND ANALYSIS SEPTEMBER 30, 2024 (Continued)

# **CAPITAL ASSETS**

The City's net investment in capital assets as of September 30, 2024, amounts to \$233,349.

Additional information on the City's capital assets can be found in Note 5 in the notes to the financial statements.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The City did not amend the budget during the fiscal year. Actual revenues were more than budgeted revenues by \$160,671.

# REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Simonton, Texas' finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: City of Simonton, Texas, City Secretary, P.O. Box 7 Simonton, Texas 77476.

# STATEMENT OF NET POSITION SEPTEMBER 30, 2024

	Primary Government		Component Units			
	Governmental Activities		Dev	of Simonton velopment orporation	De	Simonton velopment orporation
<u>ASSETS</u>						
Cash and Cash Equivalents - Unrestricted	\$	2 093 684	\$	-	\$	-
Cash and Cash Equivalents - Restricted		38 664		322 541		504 090
Investments		378 311		-		-
Property Taxes Receivable		15 606		-		-
Due from Tax Assessor		137		-		-
Other Receivables		2 246		-		-
Due to / from Primary Government		-		5 112		10 343
Net Pension Asset		11 109		-		-
Capital assets, net of depreciation of \$284,144		16 771		-		-
Construction in progress		216 578		_		_
Total Assets		2 773 106		327 653		514 433
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Outflows of Resources		17 053		-		-
Total Deferred Outflows of Resources		17 053		-		
Total Assets and Deferred Outflows of Resources	\$	2 790 159	\$	327 653	\$	514 433
<u>LIABILITIES</u>						
Accounts Payable	\$	17 671	\$	-	\$	-
Payroll Taxes Payable		18 381	·	-		-
Retainage Payable		14 937		-		-
Due to / from Component Units		15 455		_		-
Total Liabilities		66 444				<del>-</del>
DEFERRED INFLOWS OF RESOURCES						
Deferred Inflows of Resources		3 789		_		-
Total Deferred Inflows of Resources		3 789				
NET POSITION						
Net Investment in Capital Assets		233 349		-		-
Restricted		38 664		327 653		514 433
Unrestricted		2 447 913		-		-
Total Net Position		2 719 926		327 653		514 433
Total Liabilities, Deferred Inflows of Resources and Net						
Position	\$	2 790 159	\$	327 653	\$	514 433

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2024

			Net	(Expenses) l	Revenue	and Changes in Net	Position
			Primary Government			Compo	nent Units
Functions/Programs	Expense	es	Charges for Services	Governn Activi		City of Simonton Development Corporation	Simonton Development Corporation
Primary Government:							
Governmental Activities:							
Administrative Fees and Expenses	\$ 438	3 105	\$ -	\$ 4	38 105	\$ -	\$ -
Emergency Management	37	7 123	-		37 123	-	-
Public Safety	11	985	-		11 985	-	-
Facilities Fee and Expenses	19	766	-		19 766	-	-
Public Works	23	3 521	-		23 521	-	-
Keep Simonton Beautiful	5	5 213	-		5 213	-	-
Total Governmental Activities	535	5 713		5	35 713		
Component Units:							
City of Simonton Development Corporation	2	2 025	-		_	2 025	-
Simonton Development Corporation	32	2 400			_		32 400
Total Component Units	34	1 425				2 025	32 400
Gener	al Revenues						
Pro	operty Tax			3	93 181	-	-
	anchise Tax				72 565	-	-
	les Tax				77 091	49 269	98 540
	her Revenue				35 480	-	-
	nalties and Int	terest			5 481	- 7.720	- 12.100
	terest ants				89 610	7 729	13 100
	ants otal General Re	evenu	ac		73 408	56 998	111 640
10	Change in N				37 695	54 973	79 240
	Change III N	ισι F 08	oiuoii	3	J 1 U9J	34 9/3	79 240
Net Po	osition - Begir	nning		2 3	82 231	272 680	435 193
Net Po	osition - Endir	ng		\$ 27	19 926	\$ 327 653	<u>\$ 514 433</u>

# BALANCE SHEET – GOVERNMENTAL FUNDS SEPTEMBER 30, 2024

	G	eneral Fund
<u>ASSETS</u>		
Cash and Cash Equivalents - Unrestricted	\$	2 093 684
Cash and Cash Equivalents - Restricted		38 664
Investments		378 311
Property Taxes Receivable		15 606
Due from Tax Assessor		137
Other Receivables		2 246
Net Pension Asset		11 109
Total Assets		2 539 757
DEFERRED OUTFLOWS OF RESOURCES		15.050
Deferred Outflows of Resources		17 053
Total Deferred Outflows of Resources		17 053
Total Assets and Deferred Outflows of Resources	\$	2 556 810
<u>LIABILITIES</u>		
Accounts Payable	\$	17 671
Payroll Taxes Payable		18 381
Retainage Payable		14 937
Due to Component Units		15 455
Total Liabilities		66 444
DEFERRED INFLOWS OF RESOURCES		
Deferred Inflows of Resources		3 789
Unavailable Tax Revenue		15 606
Total Deferred inflows of Resources		19 395
		_
<u>FUND BALANCE</u>		
Restricted		38 664
Unassigned		2 432 307
Total Fund Balance Total Liabilities Deformed Inflows of Pescurses and Fund		2 470 971
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	2 556 810
	<del>*</del>	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND BALANCE – GOVERMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2024

	General Fund	
Revenues		
Property Tax	\$	390 071
Franchise Tax		72 565
Sales Tax		277 091
Penalties and Interest		5 481
Other Revenues		35 480
Interest Income		89 610
Total Revenues		870 298
Expenditures		
Administrative Fees and Expenses		460 163
Emergency Management		53 923
Public Safety		11 985
Facilities Fee and Expenses		196 595
Public Works		23 521
Beautification	- <u></u>	5 213
Total Expenditures	- <u></u>	751 400
Net Change in Fund Balance		118 898
Fund Balance, Beginning		2 352 073
Fund Balance, Ending	\$	2 470 971

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024

#### NOTE (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Simonton, Texas, (the "City") was organized as the Village of Simonton, Texas and incorporated in 1986. The City operates as a "general law" city, which provides for a "Mayor-Council" form of government.

The City provides the following services: general government, public safety (including police, fire, and emergency medical services on a contract basis) and public works.

#### A. FINANCIAL REPORTING ENTITY

The City is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles, these financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations or functions as part of the City's financial reporting entity. The component units, listed below, although legally separate, are considered part of the reporting entity. These component units have been presented in the City's reporting entity as required by generally accepted accounting principles. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the City's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments. Additionally prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable; and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

# **Discretely Presented Component Units**

#### Simonton Development Corporation

The citizens of the City approved an additional one half of one percent sales and use tax on November 4, 2008, for economic development under the provisions of Section 4B of the Development Corporation Act of 1979. The Simonton Development Corporation (the "SDC") was created for the public purpose of aiding, promoting and furthering the economic development of the City. The SDC may issue bonds or incur other forms of debt to fulfill its public purpose. The SDC began collecting sales tax in April 2009. The Board of Directors is appointed by the City Council and includes seven board members. City Council approval is required for annual budgets. In the event of dissolution, the net position of the SDC shall be conveyed to the City. The SDC does not have separately issued financial statements.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. FINANCIAL REPORTING ENTITY (Continued)

# City of Simonton Development Corporation

The citizens of the City approved an additional one quarter of one percent sales and use tax on November 4, 2008, for economic development under the provisions of Section 4A of the Development Corporation Act of 1979. The City of Simonton Development Corporation (the "Corporation") was created for the public purpose of aiding, promoting and furthering the economic development of the City. The Corporation began collecting sales tax in April 2009. The Corporation may issue bonds or incur other forms of debt to fulfill its public purpose. The Board of Directors is appointed by the City Council and includes five board members. City Council approval is required for annual budgets. In the event of dissolution, the net position of the Corporation shall be conveyed to the City. The Corporation does not have separately issued financial statements.

The following component unit has not been included as part of the reporting entity.

# Simonton Higher Education Facilities Corporation

The Simonton Higher Education Facilities Corporation (the "SEFC") has not been included in the reporting entity as a discretely presented component unit, as it has been deemed immaterial to the financial statements of the City. In 2004, the City authorized and created the SEFC, which was evidenced by ordinance of City Council.

The SEFC is governed by the provisions of section 53.35(6) of the Higher Education Authority Act (Chapter 53, Texas Education Code) referred to as the "Act" for the purpose of benefiting and accomplishing public purposes of, and to act on behalf of, the City pursuant to the Act. The Board of Directors is appointed and serves at the discretion of the City Council. City Council approval is required for debt issuance. In the event of dissolution, any remaining net position shall be conveyed to the City.

The accounting policies of the City conform to generally accepted accounting principles applicable to governments. The following is a summary of the more significant policies.

# **B. BASIS OF PRESENTATION**

The financial transactions of the City are recorded in an individual fund. The funds are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund equity, revenues and expenditures. The funds are reported by generic classification within the financial statements. The City uses the following fund types:

#### Governmental Funds

# a. Fund Types:

General Fund - To account for all revenues and expenditures not required to be accounted for in other funds.

#### b. Fund Balances:

Beginning with fiscal year 2011, the City implemented GASB Statement No. 54, *Fund Balance Reporting and Government Fund Type Definitions*. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. BASIS OF PRESENTATION (Continued)

The following classifications describe the relative strength of the spending constraints:

- Non-spendable fund balance amounts that are not in spendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by a formal action of the City Council, the
  City's highest level of decision-making authority. To be reported as committed, amounts cannot be used for
  any other purpose unless the City Council takes the same highest-level action to remove or change the
  constraint.
- Assigned fund balance amounts the City intends to use for a specific purpose. Intent can be expressed by the City Council. Currently, only the City Council has the authority to assign fund balances.
- Unassigned fund balance amounts that are available for any purpose.

The City uses the following classifications for net position:

Net Investment in Capital Assets - To indicate the value of capital invested in capital assets less accumulated depreciation, net of associated debt.

Restricted - To indicate the funds restricted within the General Fund for the purposes of contingencies or emergencies. The City Council must approve any change in the restriction of this fund balance.

Unrestricted - To indicate net position that is available for use in future period.

#### C. BASIS OF ACCOUNTING

All Governmental Funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded in the accounting period in which they become available and measurable. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recognized in the period in which the fund liability is incurred, if measurable. The exception to this general rule is that principal and interest on general obligation long-term debt is recognized when due.

The City has adopted GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*. In compliance with GASB Statement No. 34, the City has presented a Statement of Net Position and Statement of Activities for the year ended September 30, 2024. These statements are presented on an accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded in the period they are earned, and expenses are recorded in the period they are incurred.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. CASH EQUIVALENTS

The City considers all highly liquid investments with a maturity of three months or less from the date of acquisition to be cash equivalents. As of September 30, 2024, the City's cash and cash equivalents consisted of demand deposits and certificates of deposit, with maturities not exceeding three months.

#### E. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### F. CAPITAL ASSETS

Capital assets, which include land, buildings, equipment and infrastructure assets, are reported in the government-wide Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenditures in the governmental fund as incurred and as an expense in the government-wide Statement of Activities. Capital asset additions, improvements and preservation costs that extend the life of an asset are capitalized and depreciated over the estimated useful life of the asset.

Assets are capitalized if they have an original cost of \$500 or more, and a useful life of at least one year. Depreciation is calculated on each class of depreciable property using no salvage value and the straight-line method of depreciation. Estimated useful lives are as follows:

	Years
Buildings and improvements	17 - 20
Furniture and equipment	3-8

#### G. ALLOWANCE FOR UNCOLLECTIBLE ACCOUNTS

Management considers accounts receivable to be fully collectible at year-end; accordingly, no allowance for doubtful accounts is required.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Amounts reported for governmental activities in the statement of net position and governmental funds balance sheet are different because:

Total Fund Balance at September 30, 2024	\$	2 470 971
Conversion of property tax assessments to full accrual basis		15 606
Capital assets used in governmental activities are not financial and are not reported in the funds		233 349
Adjustment to fund balance to arrive at net position		248 955
Total Net Position at September 30, 2024	<u>\$</u>	2 719 926
Amounts reported for governmental activities in the statement of activities are different because:		
Change in fund balance	\$	118 898
Conversion of property tax assessments to full accrual basis		3 110
Governmental funds report capital outlays as expenditures. However, for government-wide financial statements, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expenses. This is the amount by which capital outlay and conveyance of capital assets exceeded depreciation in the current period.		215 687
Change in net position of governmental activities	\$	337 695

# I. PENSIONS

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas Municipal Retirement System ("TMRS") and additions to/deductions from TMRS's fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit items. Investments are reported at fair value.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. OTHER POSTEMPLOYMENT BENEFITS "OPEB"

The City has implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement applies to the individual employers (TMRS cities) in the TMRS Supplemental Death Benefits Fund ("SDBF") plan, with retiree coverage. TMRS SDBF covers both active and retiree benefits with no segregation of assets, and therefore doesn't meet the definition of a trust under GASB Statement No. 75 (i.e., no assets are accumulated for OPEB) as such the SDBF is considered to be an unfunded OPEB plan. For purposes of reporting under GASB Statement No. 75, the retiree portion of the SDBF is not considered a cost sharing plan and is instead considered a single employer, defined benefit OPEB plan. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary, calculated based on the employee's actual earnings on which TMRS deposits are made, for the 12-month period preceding the month of death. The death benefit amount for retirees is \$7,500. GASB Statement No. 75 requires the liability of employers and non-employer contributing entities to employees for defined benefit OPEB (net OPEB liability) to be measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position.

#### NOTE (2) DEPOSITS AND INVESTMENTS

During the year ended September 30, 2024, the contacted depository banks used by the City were Wallis State Bank and NewFirst National Bank. The largest cash, savings, time deposit combined balances at Wallis State Bank during the year ended September 30, 2024, were \$118,704 occurring in September 2024. These funds were adequately insured during the year. The largest cash, savings, time deposit combined balances at NewFirst National Bank during the year ended September 30, 2024, were \$474,183 occurring in March 2024. These funds were not adequately insured during the year.

Statutes authorize the City to invest in direct or indirect obligations of the United States, the state, or any county, school district, or other political subdivision of the state. Funds of the City may also be placed in certificates of deposit of state or national banks or savings associations within the state. The City also holds investments at September 30, 2024, in accordance with the Council approved investment policy, in TexPool State Treasury "TexPool". In following the Public Funds Collateral Act, TexPool invests the City's funds in obligations of the United States, obligations issued by a public agency that is payable from taxes, revenues, or a combination thereof that has been rated by a nationally recognized rating agency with a rating of not less than A, or any security in which a public entity may invest under the Public Funds Investment Act of 1987. Surety bonds and investment securities are used as collateral to secure both the amount of the deposits with TexPool plus any accrued interest. A separate financial report for TexPool is prepared in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

Copies of the report can be obtained from TexPool Participant Services, c/o Federated Hermes, 1001 Texas Ave., 14th Floor, Houston, Texas 77002. The City held investments in TexPool with a total carrying value and market value of \$378,311 at September 30, 2024.

Local governments are subject to the Public Funds Investment Act as amended during the 1995 legislative session. The Act directs local governments to adopt a written investment policy that primarily emphasizes safety of principal and liquidity. Also addressed under the Act are the areas of investment diversification, yield, maturity, and quality of investment management. The City has complied with the Act's provisions during the year ended September 30, 2024.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (3) AD VALOREM TAX

During the year ended September 30, 2024, the City levied an ad valorem tax at the rate of \$.30 per \$100 of assessed valuation, which resulted in a tax levy of \$343,646 for 2024, on the taxable valuation of \$114,548,552 for the 2023 tax year. The ad valorem tax was due upon receipt and will be considered delinquent if not paid by February 1, at which time penalties and interest will be assessed. The levy date of the tax was September 1 prior to the delinquent date, or as soon after September 1 as it took to set the tax rate. The lien date is January 1, subsequent to the delinquent date.

In the governmental funds, property taxes are initially recorded as receivables and unearned revenue at the time the tax levy is billed. Revenues recognized during the fiscal year ended September 30, 2024, include collections during the current period or within 60 days of year-end related to the 2023 tax levies.

# NOTE (4) SALES TAX REVENUE

During the year ended September 30, 2024, the City received \$246,351 in sales tax revenue and \$30,740 in mixed beverage sales tax revenue.

# NOTE (5) CHANGES IN CAPITAL ASSETS

The changes in capital assets for the year are as follows:

		Acquisitions	Depreciation	
	Beginning of Year	(Disposals), net	Expense	End of Year
uildings and improvements	\$ 171 583	\$ -	\$ -	\$ 171 583
urniture and equipment	129 332	-	-	129 332
ess: Accumulated Depreciation	( 283 253)		( 891)	( 284 144)
let book value	\$ 17 662	\$ -	\$ (891)	<u>\$ 16 771</u>
onstruction in Progress	\$	\$ 216 578	\$ -	216 578
ess: Accumulated Depreciation let book value	( 283 253) \$ 17 662			\$ 16

#### NOTE (6) PENSION PLAN

Effective October 1, 2018, the City became a participant in TMRS.

# Plan Description

The City participates as one of 920 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the TMRS. TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the system with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available annual comprehensive financial report "ACFR" that can be obtained at www.tmrs.com.

All eligible employees of the City are required to participate in TMRS.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (6) PENSION PLAN (Continued)

#### Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the city, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	Plan year 2023
Employee deposit rate	7.0%
Matching ratio (City to employee)	2 to 1
Years required for vesting	5
Service retirement eligibility (expressed as age / years of service)	60/5, 0/20
Updated service credit	100% Repeating Transfers
Annuity increase to (Retirees)	70% of CPI

# Employees covered by benefit terms

At the December 31, 2023, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	-
Inactive employees entitled to but not yet receiving benefits	2
Active employees	
Total	2

#### Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (6) PENSION PLAN (Continued)

Employees for the City of Simonton were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rate for the City of Simonton was 9.08% for calendar years 2023. The City's contributions to TMRS for the year ended September 30, 2024 were \$1,460 and were equal to the required contributions.

# **Net Pension Liability**

The City's Net Pension Liability was measured as of December 31, 2023, and the Total Pension Liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions

The TPL in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year Overall Payroll growth 0.00% per year

Investment Rate of Return 6.75%, net of pension plan investment expenses, including inflation.

Salary increases are based on a service-related table. Mortality rates for active members are based on the PUB (10) mortality tables with the Public Safety table used for males and the General Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2024 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019, actuarial valuation. The post-retirement mortality assumption for Annuity Purchase Rates is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive).

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (6) PENSION PLAN (Continued)

The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2024 are summarized in the following table:

			Long-Term Expected Real Rate of Return
Asset Class	Target Allocation		(Arithmetic)
Global Equity	35.00	%	6.75 %
Core Fixed Income	6.00	%	4.70 %
Non-Core Fixed Income	20.00	<b>%</b>	8.00 %
Other Public and Private Markets	12.00	<b>%</b>	8.00 %
Real Estate	12.00	%	7.60 %
Hedge Funds	5.00	<b>%</b>	6.40 %
Private Equity	10.00	%	11.60 %
Total	100.00	%	

# **Discount Rate**

The discount rate used to measure the TPL was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

1% Dec	rease 5.75%	1% D	1% Decrease 6.75%		ncrease 7.75%
\$	14 244	\$	(11 109)	\$	(30 785)

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (6) PENSION PLAN (Continued)

# Changes in Net Pension Liability

	tal Pension ability (a)	Position (b)	et Pension ility (a) - (b)
Balance at 12/31/2022	\$ 88 605	\$ 61 116	\$ 27 489
Changes for the year:			
Service cost	-	-	-
Interest	5 981	-	5 981
Change in Benefit terms	-	-	-
Difference between expected and actual experience	18 403	-	18 403
Changes of assumptions	277	-	277
Contributions - employer	-	34 636	(34 636)
Contributions - employees	-	21 475	(21 475)
Net investment income	-	7 193	(7193)
Benefit payments, including refunds of empl. contributions	-	-	-
Administrative expense	-	(45)	45
Other changes	-	-	-
Balance at 12/31/2023	\$ 113 266	\$ 124 375	\$ (11 109)
Description Discription New Description			

# Pension Plan Fiduciary Net Position

Detailed information about the pension Plan's Fiduciary Net Position is available in a separately issued TMRS financial report. That report may be obtained on the internet at www.tmrs.com.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2024, the City recognized pension expense of \$1,456.

At September 30, 2024, the City reported deferred outflows of resources or deferred inflows of resources related to pensions from the following sources:

	Deferred Inflows of Deferred Outflow				
	Resources		of F	of Resources	
Differences between expected and actual economic experience	\$	-	\$	16 801	
Changes in acturial assumptions		-		252	
Difference between projected and actual investment earnings		(2 453)		-	
Contributions subsequent to the measurement date		<u>-</u>			
Total	\$	(2453)	\$	17 053	

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (6) PENSION PLAN (Continued)

The City reported \$14,600 as net deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a change of the net pension liability for the year ending September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended		
December 31:	_	
2024	\$	1 013
2025		1 013
2026		1 013
2027		1 016
2028		1 627
Thereafter		8 918
Total	\$	14 600

#### NOTE (7) SUPPLEMENTAL DEATH BENEFITS FUND

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the TMRS known as the Supplemental Death Benefits Fund ("SDBF"). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1 of any year to be effective the following January 1.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit," or OPEB.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retiree term life insurance during employees' entire careers.

#### Employees covered by benefit terms

At the December 31, 2023, valuation and measurement date, the following employees were covered by the benefit terms:

lnactive employees or beneficiaries currently receiving benefits	-
Inactive employees entitled to but not yet receiving benefits	-
Active employees	
Total	

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (7) SUPPLEMENTAL DEATH BENEFITS FUND (Continued)

# **Total OPEB Liability**

The City's OPEB was measured as of December 31, 2023, and the Total OPEB Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions

The Total OPEB Liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions:

# Methods and Assumptions used to Determine Contribution Rates:

Inflation 2.50%

Salary Increases 3.6% to 11.85%, including inflation per year

Discount Rate 3.77%
Retirees' share of benefit-related costs \$

Administrative expenses All administrative expenses are paid throught the Pension Trust

and accounted for under reporting requirements under GASB

Statement No. 68.

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct 2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis by scale UMP to account for future mortality improvements. Based on the size of the City, rates are multiplied by an additional factor of 103% for males and 105% for females. For disabled annuitants, the mortality tables for healthy retirees is used with a 4 year set-forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to reflect the impairment for younger members who become disabled for males and females, respectively. The rates are projected on a fully generational basis by scale UMP to account for future mortality improvements subject to the floor.

#### Discount Rate

The discount rate used to measure Total OPEB Liability was 3.77%. The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2023.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 3.77%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.77%) or 1-percentage-point higher (4.77%) than the current rate:

	Current Single	
	Discount Rate	
1% Decrease 2.77%	Assumption 3.77%	1% Increase 4.77%
\$ -	\$ -	\$ -

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

# NOTE (7) SUPPLEMENTAL DEATH BENEFITS FUND (Continued)

# Changes in the Total OPEB Liability

		al OPEB ability
Balance at 12/31/2022	\$	703
Changes in the total OPEB liability	Ψ	703
Service cost		-
Interest on total OPEB liability		28
Changes of benefit terms including TMRS plan participation		-
Difference between expected and actual experience		(731)
Changes of assumptions or other inputs		-
Benefits payments		_
Net Change in total OPEB liability		( 703)
Total OPEB liability - ending	\$	

The City reported \$1,336 as deferred inflows of resources related to OPEB resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the OPEB liability for the year ending September 30, 2024.

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB

For the year ended September 30, 2024, the City recognized OPEB expense of \$4.

At September 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to the OPEB liability from the following sources:

	Deferred Inflows of Resources		Deferred Outflows of Resources	
Differences between expected and actual economic experience Changes in acturial assumptions and other inputs Contributions subsequent to the measurement date Total	\$ 	(1284) (52) N/A (1336)	\$ 	- - -

# NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2024 (Continued)

## NOTE (7) SUPPLEMENTAL DEATH BENEFITS FUND (Continued)

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended	
December 31:	
2024	\$ (110)
2025	(110)
2026	(109)
2027	(108)
2028	(108)
Thereafter	 ( 791)
Total	\$ (1336)

# NOTE (8) GRANT AWARDS

In the normal course of operations, the City receives grant funds from various governmental agencies. These grant programs are subject to audit by agents of the granting agency, the purpose of which is to ensure compliance with the provisions of the granting agency. Any liability for reimbursement which may arise as the result of these audits is not believed to be material.

During the year ended September 30, 2024, the City was not awarded any grant funding.

# NOTE (9) RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries insurance. Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated.

#### NOTE (10) SUBSEQUENT EVENTS

In March 2025, the City received grant approvals from Texas General Land Office ("TGLO") for \$1,559,101. These funds are to be used for infrastructure repairs within the city limits.

Management has evaluated subsequent events through August 19, 2025, (the date the financial statements were available to be issued) and noted no subsequent events have occurred that would require recognition in the financial statements or disclosure in the notes to the financial statements.

# BREEDLOVE & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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NICOLE BREEDLOVE HUNT, CPA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS

PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

August 19, 2025

Council Members City of Simonton, Texas Simonton, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and the aggregate remaining fund information of the City of Simonton, Texas, as of and for the year ended September 30, 2024 and the related notes to the financial statements, which collectively comprise the City of Simonton, Texas' basic financial statements, and have issued our report thereon dated August 19, 2025.

# Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Simonton, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Simonton, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Simonton, Texas' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses.

#### Material Weaknesses

The City's management consists of an elected Council. Day-to-day operations are performed by employees of the City. The City Council supervises the performance of the employees. The employees are considered to be members of management and as such the employees and Council are responsible for the design and implementation of internal controls.

As is common with the system of internal control of most small organizations, the accounting function of the City does not prepare the financial statements complete with footnotes in accordance with accounting principles generally accepted in the United States of America. Accordingly, the City has not established internal controls over the preparation of its financial statements. During the course of the audit, it was noted that appropriate month-end and year-end closing procedures were not being performed in a timely manner, which resulted in adequate books not being maintained and resulted in a significant passage of time between the fiscal year end and the completion of the audit. These conditions are considered to be material weaknesses in the City's system of internal control over financial reporting. In addition, during the course of performing an audit it is not unusual for the auditor to prepare various journal entries to correct and present the financial statements on the government-wide basis of accounting.

# Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Simonton, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. Due to matters discussed in the preceding paragraph, the City is considered to be non-compliant with the requirement to submit an annual audit report with the State of Texas.

#### City of Simonton's Response to Findings

We recognize and agree that full, integrated use of our accounting software and related procedures will resolve timeliness and appropriate accounting function issues. Simonton is a small City with limited resources, but we will work diligently to rectify the needed internal controls.

City of Simonton's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Breedfore & Co., P.C.



## REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2024

					,	Variance
	Original and				Positive	
		Actual	Fin	al Budget *	(Negative)	
Revenues						
Property Tax	\$	390 071	\$	343 646	\$	46 425
Franchise Tax		72 565		72 008		557
Sales Tax		277 091		268 375		8 716
Penalties and Interest		5 481		-		5 481
Other Revenues		35 480		23 100		12 380
Interest Income		89 610		2 498		87 112
Total Revenues		870 298		709 627		160 671
Expenditures						
Administrative Fees and Expenses		460 163		519 183		59 020
Emergency Management		53 923		46 800		(7123)
Public Safety		11 985		21 000		9 015
Facilities Fee and Expenses		196 595		64 005		( 132 590)
Public Works		23 521		241 500		217 979
Beautification		5 213		6 000		787
Municipal Courts		<u>-</u>		250		250
Total Expenditures		751 400		898 738		147 338
Net Change in Fund Balance		118 898		(189 111)		308 009
Fund Balance, Beginning		2 352 073		2 352 073		<u>-</u>
Fund Balance, Ending	\$	2 470 971	\$	2 162 962	\$	308 009

<sup>\*</sup> Budget was not amended during the year. Therefore, the original budget is the same as the final budget.

## REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS YEARS ENDED DECEMBER 31,

	2023	2022	2021
Total pension liability			
Service cost	\$ -	\$ 22 804	\$ 20 784
Interest	5 981	4 756	3 735
Change in benefit terms (TMRS Plan Participant)	-	-	13 296
Difference between expected and actual experience	18 403	1 995	(10414)
Changes of assumptions or other inputs	277	-	-
Benefits payments, including refunds of participant contributions	-	-	-
Net change in total pension liability	24 661	29 555	27 401
Total pension liability - beginning	88 605	59 050	31 649
Total pension liability - ending (a)	113 266	88 605	59 050
Plan fiduciary net position			
Contributions - employer	34 636	14 110	3 947
Contributions - members	21 475	10 889	7 767
Net Investment income	7 193	(2883)	3 178
Benefit payments, including refunds of participant contributions	-	-	-
Administrative expenses	(45)	(25)	(15)
Other		29	
Net change in plan fiduciary net position	63 259	22 120	14 877
Plan fiduciary net position - beginning	61 116	38 996	24 119
Plan fiduciary net position - ending (b)	124 375	61 116	38 996
Fund's net position liability - ending (a) - (b)	<u>\$ ( 11 109</u> )	\$ 27 489	\$ 20 054
Plan fiduciary net position as a percentage of the total pension liability	109.81%	68.98%	66.04%
Covered payroll	\$ -	\$ 155 551	\$ 155 340
Fund's net position as a percentage of covered payroll	N/A	17.67%	12.91%

2020		2019		2018	2017	2016	2015	2014
\$	10 151	\$	8 397	\$ 1635	N/A	N/A	N/A	N/A
	1 560		771	405	N/A	N/A	N/A	N/A
	-		-	5 179	N/A	N/A	N/A	N/A
	1 897		1 319	-	N/A	N/A	N/A	N/A
	-		335	-	N/A	N/A	N/A	N/A
	<u>-</u>		<u>-</u>		N/A	N/A	N/A	N/A
	13 608		10 822	7 219	N/A	N/A	N/A	N/A
	18 041		7 219	-	N/A	N/A	N/A	N/A
	31 649		18 041	7 219	N/A	N/A	N/A	N/A
	3 712		3 264	643	N/A	N/A	N/A	N/A
	7 644		6 410	1 248	N/A	N/A	N/A	N/A
	910		296	-	N/A	N/A	N/A	N/A
	-		-	-	N/A	N/A	N/A	N/A
	(7)		(1)	-	N/A	N/A	N/A	N/A
_					N/A	N/A	N/A	N/A
	12 259		9 969	1 891	N/A	N/A	N/A	N/A
_	11 860		1 891		N/A	N/A	N/A	N/A
_	24 119	_	11 860	1 891	N/A	N/A	N/A	N/A
<u>\$</u>	7 530	<u>\$</u>	6 181	<u>\$ 5328</u>	N/A	N/A	N/A	N/A
	76.21%		65.74%	26.19%	N/A	N/A	N/A	N/A
\$	152 876	\$	128 205	\$ 24 964	N/A	N/A	N/A	N/A
	4.93%		4.82%	21.34%	N/A	N/A	N/A	N/A

### REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF EMPLOYER CONTRIBUTIONS TO PENSION PLAN YEARS ENDED DECEMBER 31,

Year Ending	De	ctuarially termined	re	ontributions in elation to the actuarially determined		ontribution			Contributions as a percentage of	
September 30	Co	ntribution		contribution	deficiency (excess)		Covered Payroll		covered payroll	
2014										
2015										
2016										
2017										
2018	\$	643	\$	643	\$	-	\$	24 964	2.59%	
2019	\$	3 264	\$	3 264	\$	-	\$	119 746	2.59%	
2020	\$	3 712	\$	3 712	\$	-	\$	145 189	2.44%	
2021	\$	3 947	\$	3 947	\$	-	\$	153 693	2.57%	
2022	\$	14 110	\$	14 110	\$	-	\$	155 551	9.07%	
2023	\$	34 636	\$	34 636	\$	(34 636)	\$	_	N/A	

### Notes to Schedule of Employer Contributions to Pension Plan

Notes Actuarially determined contribution rates are calculated as of December 31 and become

effective in January 13 months later.

### Methods and Assumptions used to Determine Contribution Rates:

Actuarial cost Method Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization Period N/A

Assets Valuation Method 10 Year smoothed market; 12% soft corridor

Retirement Age Experience-based table of rates that vary by age. Last updated for the 2023 valuation pursuant to

an experience study of the period ending 2022.

Mortality Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. Male rates are multiplied by

103% and female rates are multiplied by 105%. The rates are projected on a fully generational

basis by the most recent Scale MP-2021 (with immediate convergence).

Pre-retirement: PUB(10) mortality tables, with the public safety table used for males and the General Employee table used for females. The rates are projected on a fully generational basis

by the most recent scale-MP-2021 (with immediate convergence).

Other Information

Notes There were no benefit changes during the year.

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### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGES IN POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) LIABILITY AND RELATED RATIOS YEARS ENDED DECEMBER 31

	 2023	2022	2021	
Changes in the total OPEB liability				
Service cost	\$ -	\$ 327	\$ 233	
Interest on total OPEB liability	28	29	35	
Changes of benefit terms including TMRS plan participation	-	-	-	
Difference between expected and actual experience	(731)	(476)	(556)	
Changes of assumptions or other inputs	-	(577)	66	
Benefits payments	 			
Net change in total OPEB liability	( 703)	( 697)	( 222)	
Total OPEB liability - beginning	 703	1 400	1 622	
Total OPEB liability - ending	\$ 	\$ 703	\$ 1400	
Covered payroll	-	155 551	155 340	
Fund's net position as a percentage of covered payroll	N/A	0.45%	0.90%	

### NOTES TO SCHEDULE

No assets are accumulated in a trust that meets the criteria in Paragraph 4 of GASB Statement No. 75 to pay related benefits.

2020		2019	2018	2017	2016	2015	2014
\$	183	\$ 141	\$ 32	N/A	N/A	N/A	N/A
	29	13	9	N/A	N/A	N/A	N/A
	-	-	254	N/A	N/A	N/A	N/A
	90	227	-	N/A	N/A	N/A	N/A
	356	305	(17)	N/A	N/A	N/A	N/A
	_			N/A	N/A	N/A	N/A
	658	686	278	N/A	N/A	N/A	N/A
	964	278	_	N/A	N/A	N/A	N/A
\$	1 622	\$ 964	\$ 278	N/A	N/A	N/A	N/A
1	52 876	128 205	24 964	N/A	N/A	N/A	N/A
	1.06%	0.75%	1.11%	N/A	N/A	N/A	N/A

# BREEDLOVE & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

17014 Seven Pines Drive Spring, Texas 77379 (281) 379-1065 (281) 379-6322 (fax)

August 19, 2025

Council Members City of Simonton, Texas Simonton, Texas JILL A. HENZE, CPA President

NICOLE BREEDLOVE HUNT, CPA

We have audited the financial statements of the governmental activities, business-type activities, and the aggregate remaining fund information of City of Simonton, Texas ("the City") for the year ended September 30, 2024. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated December 17, 2024. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Findings

### Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note 1 to the financial statements. No new accounting policies were adopted, and the application of existing policies was not changed during 2024. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There were no sensitive estimates affecting the financial statements for the year ended September 30, 2024.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management will correct all such misstatements. The following material misstatements detected as a result of audit procedures will be corrected by the bookkeeper: cash and cash equivalents, capital assets and payables.

### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

City of Simonton, Texas August 19, 2025 Page 2

### Management Representations

We have requested certain representations from management that are included in the management representation letter dated August 19, 2025.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the City of Simonton, Texas' auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

The auditor noted that funds held in accounts at NewFirst National Bank were not adequately secured throughout the year. The amounts in excess of FDIC insurance of \$250,000 are subject to credit risk.

The transition to the new accounting software remains incomplete with incorrect opening balances. Due to the delay in completing the setup of the new software, month-end accounting procedures are not being completed in a timely manner. We recommend that the accounting software setup be completed, and procedures be implemented to ensure appropriate and timely accounting functions, including but not limited to, monthly bank and credit card reconciliations and other asset and liability account reconciliations. In addition, we recommend that the Council considers appropriate staff training for full utilization of the accounting software in future years and coordination with the contracted trained service provider to maintain the accounting records and financial data.

During the audit there were instances where payroll tax deposits and reporting requirements were not made in a timely manner or the amount deposited did not reconcile to the amount due to be deposited. We recommend that procedures be implemented to ensure that all filing and payment due dates are met timely and the amount remitted to the IRS are reconciled to the underlying documentation.

The auditor noted that there were instances where council minutes refer to resolution numbers for council discussion and approval whereby the resolution number was duplicated. We recommend that procedures be considered to streamline this process to avoid duplication of resolution numbers, such as a log or resolution register.

We recommend that an appropriate employee or Council member conducts an inventory of all capital assets and create a register of all assets owned by the City.

### Other Matters

We applied certain limited procedures to the Management Discussion and Analysis, which is required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

City of Simonton, Texas August 19, 2025 Page 3

## Restriction on Use

This information is intended solely for the use of the Council Members and management of the City and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

Jill A. Henze